

United State Department of Agriculture Food Safety and Inspection Service Office of Field Operations Chicago District Office 1919 S. Highland Ave. Suite 115C Lombard, IL 60148 Office (630) 620-7474 Fax (630) 620-7599

August 5, 2021

#### ELECTRONIC COPY PROVIDED AND DELIVERED BY COURIER

Mr. Richard Machnicki, Owner Northstar Meat LLC Est. M47788 108 Harvestore Drive DeKalb, IL 60115

# NOTICE OF SUSPENSION

## Dear Mr. Machnicki:

This letter confirms verbal notification provided to Mr. Jim Sklavanitis, Plant Manager, by Dr. Donald Fickey, District Manager, on August 5, 2021, at approximately 1324 hours CDT, of the Food Safety and Inspection Service's (FSIS) decision to suspend the assignment of inspection program personnel from your slaughter process at Northstar Meat LLC., establishment M47788, located at 108 Harvestore Drive in DeKalb, IL. This action is based on your establishment's failure to effectively implement humane methods of slaughtering and handling animals in a manner that complies with the regulatory requirements prescribed by the Federal Meat Inspection Act (FMIA) and the Humane Methods of Slaughter Act (HMSA). Your establishment is in violation of Title 9 of the Code of Federal Regulations (9 CFR) Sections 313.30(a)(4). The Rules of Practice, 9 CFR 500.3(b), specify that FSIS may issue a suspension without providing prior notification if an establishment is handling or slaughtering animals inhumanely.

## **Background and Authority**

The Federal Meat Inspection Act 21 U.S.C. 603 Sec. 3 (b) states, "for the purpose of preventing the inhumane slaughtering of livestock, the Secretary shall cause to be made, by inspectors appointed for that purpose, an examination and inspection of the method by which cattle, sheep, swine, goats, horses, mules, or other equines are slaughtered and handled in connection with slaughter in the slaughtering establishments inspected under this Act. The Secretary may refuse to provide inspection to a new slaughtering establishment or may cause inspection to be temporarily suspended at a slaughtering establishment if the Secretary finds that any cattle, sheep, swine, goats, horses, mules, or other equines have been slaughtered or handled in connection with slaughter at such establishment by any method not in accordance with Sections 1901 to 1906 of Title 7 until the establishment furnishes assurances satisfactory to the Secretary that all slaughtering and handling in connection with slaughter of livestock shall be in accordance with such a method." In addition, under prohibited acts 21 U.S.C. 610 sec 10 (b), "No person, establishment or corporation shall, with the respect to any cattle, sheep, swine, goats, horses, mules, and other equines, or any carcasses, parts of carcasses, meat or meat food products of any such animals slaughter or handle in connection with slaughter any such animals in any manner not in accordance with sections 1901 to 1906 of Title 7."

Humane Methods of Slaughter Act 7 USC 1901 states, "The Congress finds that the use of humane methods in the slaughter of livestock prevents needless suffering; results in safer and better working conditions for persons engaged in the slaughtering industry; brings about improvement of products and economies in slaughtering operations; and produces other benefits for producers, processors, and consumers which tend to expedite an orderly flow of livestock and livestock products in interstate and foreign commerce. It is the policy of the United States that the slaughtering of livestock and the handling of livestock in connection with slaughter shall be carried out only by humane methods."

The Humane Methods of Slaughter Act 7 USC 1902 states, "No method of slaughtering or handling in connection with slaughtering shall be deemed to comply with the public policy of the United States unless it is humane." When an egregious situation exists, FSIS can refuse to render inspection and indefinitely withdraw inspection from an establishment provided the establishment is afforded the right to an administrative hearing.

Under the authority of the above Acts, FSIS has prescribed rules and regulations for establishments producing meat and poultry products to include the humane slaughter of livestock as required by 9 CFR 313, and other matters. FSIS has also developed Rules of Practice regarding enforcement, which can be found in 9 CFR 500. The Rules of Practice describe the types of enforcement actions that FSIS may take to include a withholding action and/or suspension, with or without prior notification, and for filing a complaint to withdraw a Grant of Federal Inspection.

#### **Findings/Basis for Action**

On August 5, 2021, at approximately 1240 hours CDT, the FSIS Supervisory Public Health Veterinarian (SPHV) was walking to the barn when she observed a market hog attempting to right itself while shackled and moving on the slaughter line as it was exiting the wash cabinet. This cabinet has spinning brushes to clean the carcasses after the animals are stunned, shackled, hoisted, and stuck prior to entering the scald tank. The SPHV lifted the animal's ear to observe the eye. The hog's eye was darting back and forth looking around. The hog lifted its head and vocalized when it was touched near the eye. The SPHV then noticed that the hog had not been stuck, as it did not have a stick wound. The employee sticking was immediately notified by the SPHV that the hog had regained conscious and needed to be stunned with the captive bolt gun. The SPHV repeatedly put her fist to her forehead while verbally communicating that they needed the captive bolt gun. The employee then returned with his knife and stuck the hog while it was still conscious. The SPHV tried to stop him but was unable to do so. The hog vocalized. The employee was again informed that the hog needed to have the captive bolt administered, and the employees in the area were told that the chain needed to be stopped so the hog would not get pulled into the scald tank. At this time, the hog was by the entrance to the scald tank and was then observed to be pulled onto the scald tank bars. When the bars dropped to lower the hog into the water, the hog was observed to thrash and vocalize. The tank was then stopped. (b) (6) , then arrived and stunned the animal with the captive bolt gun, rendering the hog insensible. Mr. Jim Sklavanitis, Plant Manager, was then notified by the SPHV that an egregious humane handling incident had occurred, that the stun box was going to be tagged, and that the District Veterinary Medical Specialist (DVMS) would be contacted. The knock box was tagged with U.S. Rejected tag no. B38 956982.

The occurrence of this inhumane handling incident constitutes an egregious violation of the humane handling requirements and is a violation of 21 U.S.C. 603, Section 3 (b) of the FMIA, and Sections 7 U.S.C. 1901 and 1902 of the HMSA of 1978.

You have failed to meet the regulatory requirements of 9 CFR 313.30(a)(4) which states, "*The stunned animal shall remain in a state of surgical anesthesia through shackling, sticking, and bleeding.*"

## Summary and Conclusion

On September 9, 2004, FSIS published "<u>Humane Handling and Slaughter Requirements and the Merits of</u> <u>a Systematic Approach to Meet Such Requirements</u>" in the Federal Register Notice (54 Fed. Reg. 54625). On September 24, 2020, FSIS released FSIS Directive 6900.2 Revision 3, entitled, "<u>Humane Handling and</u> <u>Slaughter of Livestock</u>." Additionally, on October 23, 2013, FSIS introduced new guidance, titled "<u>FSIS</u> <u>Compliance Guide for a Systematic Approach to the Humane Handling of Livestock</u>." Within the guidance material is information intended to better ensure the humane treatment of livestock presented for slaughter. The guidance material provides a set of practices designed to minimize excitement, discomfort, and accidental injury regarding the humane handling of livestock to include the four components of a robust systematic approach to humane handling.

In cases where an egregious animal handing incident is observed by FSIS inspection program personnel (IPP), the Agency provides for regulatory discretion in the decision of the type of enforcement action issued if an establishment maintains a written systematic approach that meets the criteria for robustness. Although you maintain a written systematic approach for the humane treatment of livestock for slaughter that meets the written requirements, the magnitude of the egregious incident observed by the SPHV is sufficient to conclude that you were not implementing your written program in a robust manner. Therefore, the FSIS Chicago District Office has determined that a Notice of Suspension (NOS) is warranted.

Please provide this office with a written response to address the regulatory issues identified within this letter. At a minimum, your corrective actions should address the following:

- 1. Identify the specific reason(s) why the events described occurred.
- 2. Describe the specific action(s) that will be implemented to eliminate the cause of the incident and prevent future recurrences.
- 3. Describe the specific future monitoring activity or activities that your establishment will employ to ensure the actions implemented are effective.
- 4. Provide any supporting documentation and records maintained and associated with your proposed corrective actions and preventive measures.

Your proposed corrective actions and preventive measures should include any times and/or dates for completion of these proposed activities.

Please also be advised that you have the right to appeal this matter. If you wish to appeal this determination, you should contact:

Paul V. Wolseley Executive Associate for Regulatory Operations Office of Field Operations Food Safety and Inspection Service, USDA 1400 Independence Ave. SW Room 1329 South Building Washington, DC 20250 Office: (202) 708-9506 Cell: (630) 544-9805 paul.wolseley@usda.gov

In addition, you may also request a hearing regarding this determination pursuant to FSIS' Rules of Practice (9 CFR Part 500). The Rules of Practice were published in the Federal Register, Vol. 64, No. 228, on

November 29, 1999. As specified in Section 500.5(d), should you request a hearing, FSIS will file a complaint that will include a request for an expedited hearing. If you wish to request a hearing regarding this determination, you should contact:

Scott C. Safian, Branch Chief Enforcement Operations Branch Office of Investigation, Enforcement and Audit Food Safety and Inspection Service United States Department of Agriculture Stop Code 3753, PP3, Cubicle 9-235-A 1400 Independence Ave. SW Washington, DC 20250 Voice: (202) 418-8872 Fax: (202) 245-5097

If you have questions regarding this matter, you may contact (b) (6)

; or you may contact this office at (630) 620-7474 or by fax at

(630) 620-7599.

Sincerely,

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Dr. Donald B. Fickey District Manager FSIS Chicago District